## HB2293 POLPCS1 Kyle Hilbert-JBH 2/10/2025 10:17:37 am

## COMMITTEE AMENDMENT

HOUSE OF REPRESENTATIVES
State of Oklahoma

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Reading Clerk

## 1 STATE OF OKLAHOMA 2 1st Session of the 60th Legislature (2025) 3 PROPOSED POLICY COMMITTEE SUBSTITUTE 4 FOR HOUSE BILL NO. 2293 By: Hilbert 5 6 7 8 PROPOSED POLICY COMMITTEE SUBSTITUTE 9 An Act relating to the Oklahoma Broadband Office; amending Section 3, Chapter 229, O.S.L. 2022 (74 O.S. Supp. 2024, Section 9202), which relates to the 10 Broadband Governing Board; extending date of termination of Board; amending 17 O.S. 2021, Section 11 139.202, as amended by Section 4, Chapter 229, O.S.L. 2022, and as renumbered by Section 13, Chapter 229, 12 O.S.L. 2022 (74 O.S. Supp. 2024, Section 9203), which 1.3 relates to the Oklahoma Broadband Council; extending date of termination of Council; amending Section 5, 14 Chapter 229, O.S.L. 2022, as amended by Section 1, Chapter 336, O.S.L. 2023 (74 O.S. Supp. 2024, Section 15 9204), which relates to Oklahoma Broadband Office; extending date of termination of Office; amending 16 Section 6, Chapter 229, O.S.L. 2022 (74 O.S. Supp. 2024, Section 9205), which relates to duties and 17 authority of the Oklahoma Broadband Office; extending date of certain goal; and providing an effective 18 date. 19 20 21 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 22 SECTION 1. AMENDATORY Section 3, Chapter 229, O.S.L. 23 2022 (74 O.S. Supp. 2024, Section 9202), is amended to read as 24 follows:

Section 9202. A. 1. There is hereby created until June 30, 2028 December 31, 2030, the Broadband Governing Board. The Board shall oversee the Oklahoma Broadband Office. Effective June 30, 2028 December 31, 2030, the Board shall terminate. The Board shall utilize the year prior to the termination date for the purpose of ceasing the Board's affairs.

- 2. The Board shall receive regular reports from the Office's Executive Director and the Executive Director's staff on the status of the Statewide Broadband Plan, the State Broadband Grant Program, other developed grant programs, and other projects the Office is undertaking, during regularly scheduled meetings.
- B. The Board shall consist of nine (9) members. Two members shall be appointed by the Speaker of the Oklahoma House of Representatives, two members shall be appointed by the President Pro Tempore of the Oklahoma State Senate, three members shall be appointed by the Governor, one member shall be the Lieutenant Governor, and one member shall be the State Treasurer. Except as provided in subsection C of this section, appointees shall serve until June 30, 2028 December 31, 2030. No individual with an official affiliation, paid or unpaid, with any potential recipient of a grant administered under the provisions of this act, shall be appointed to or serve on the Board.
- C. Each appointee shall serve at the pleasure of his or her appointing authority and may be removed or replaced without cause.

- D. 1. The Board shall hold an organizational meeting not later than thirty (30) days from the effective date of this act. At such meeting, the Board shall adopt qualifications and a salary range for an Executive Director for the Oklahoma Broadband Office based on the recommendations of the Human Capital Management Division of the Office of Management and Enterprise Services, and provide for the process of filling the position in a reasonable time in accordance with the laws of this state.
- 2. The Board shall hold meetings as necessary at a place and time to be fixed by the Board. The Board shall elect, at its first meeting, one of its members to serve as chair and another of its members to serve as vice-chair. At the first meeting in each calendar year thereafter, the chair and vice-chair for the ensuing year shall be elected. Special meetings may be called by the chair or by five members of the Board by delivery of written notice to each member of the Board. A majority of members serving on the Board shall constitute a quorum of the Board.
- E. If a Board member is unable to fulfill his or her term for any reason, the appointing authority of such member may appoint a replacement to complete the remainder of the term.
- F. The Board shall be subject to the Oklahoma Open Meeting Act and the Oklahoma Open Records Act.

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G. The Board shall employ, evaluate, and maintain an Executive Director of the Office who shall serve at the pleasure of the Board and may be removed or replaced without cause.

- H. The Board shall promulgate rules as necessary to implement the provisions of the Oklahoma Broadband Expansion Act and for the governance and operation of the Oklahoma Broadband Office.
- I. The Board shall approve or disapprove all grant and incentive programs created by the Office under the provisions of this act or under law.
- J. The Board shall oversee the annual budget for the Office, which shall be funded from the allowed administrative expenses of applicable federal programs and funds available for expenditure from the State Broadband Grant Program Revolving Fund created pursuant to Section 10 of this act 9209 of this title.
- K. The Board shall approve the Statewide Broadband Plan and updates to the Plan as necessary.
- SECTION 2. AMENDATORY 17 O.S. 2021, Section 139.202, as amended by Section 4, Chapter 229, O.S.L. 2022, and as renumbered by Section 13, Chapter 229, O.S.L. 2022 (74 O.S. Supp. 2024, Section 9203), is amended to read as follows:
- Section 9203. A. There is hereby created, until June 30, 2028

  December 31, 2030, the Broadband Expansion Council. Effective June

  30, 2028 December 31, 2030, the Council shall terminate. The

- Council shall utilize the year prior to the termination date for the purpose of ceasing the Council's affairs.
- B. The Council shall consist of fourteen (14) persons to be selected as follows:

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- 1. Three members shall be appointed by the Governor, one of whom shall be the individual serving as the Executive Director of the Oklahoma Broadband Office, one of whom shall be a current or past mayor of a municipality having a population of less than thirty-five thousand (35,000) persons according to the latest Federal Decennial Census or most recent population estimate and which is not part of either the Oklahoma City or Tulsa Metropolitan Statistical Areas, and one of whom shall be a resident of this state and a wireless Internet service provider (WISP);
- 2. Five members shall be appointed by the Speaker of the Oklahoma House of Representatives, one of whom shall represent the interests of rural Internet service providers, one of whom shall be a private sector technology professional with expertise in broadband connectivity, access, price and related economic factors, one of whom shall represent the interests of rural health care, one of whom shall be a representative of a wireless telecommunications provider not affiliated with an incumbent local exchange carrier in Oklahoma and one who shall be a representative of a wireless telecommunications provider with operations in Oklahoma and at least twenty-four other states;

3. Five members shall be appointed by the President Pro Tempore of the Oklahoma State Senate, one of whom shall be a professional having academic expertise in large-scale information technology infrastructure with emphasis on rural broadband access, one of whom shall represent the interests of rural business enterprises, one of whom shall be a citizen from a community of less than fifty thousand (50,000) persons which is not part of either the Oklahoma City or Tulsa Metropolitan Statistical Areas, one of whom shall be a rural electric cooperative representative and one who shall be an Oklahoma resident and Tribal Leader of a tribe recognized in this state; and

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- 4. One nonvoting member to be selected by the Oklahoma

  Corporation Commission who has expertise in administration of the

  Universal Service Fund, but who is not an elected member of the

  Commission.
- C. A quorum of the membership of the Council shall be necessary in order to take any final action pursuant to the provisions of this act.
- D. The Council shall be subject to the Oklahoma Open Meeting Act and the Oklahoma Open Records Act.
- E. The Council shall serve as the advisory board to the Oklahoma Broadband Office.
- F. The Council shall advise the Office in developing and continually monitoring the Office's Plan related to:

- 1. Identifying geographic areas to be utilized in developing the Office's policies for establishing or improving broadband access in the state pursuant to the Oklahoma Broadband Expansion Act;
- 2. Assessing the financial viability of broadband service providers so that a broadband network is adequately supported in its operations, that needed repairs and upgrades can be undertaken on a timely basis and that the goal of having a quality long-term broadband service delivery system across the state is achieved and maintained;
- 3. Maintaining the viability of the Oklahoma Universal Service Fund and give consideration to whether similar universal funds should be implemented in order to facilitate broadband expansion and operational costs for underserved areas; and
- 4. Preventing duplication of facilities and investment when the Office makes grant recommendations. With the input of the Council, the Oklahoma Broadband Office shall establish objective standards in order to determine whether the construction of broadband access constitutes duplication of facilities and investment and also the role of any recommended incentives that would benefit entities in the private sector so that public resources are effectively utilized and that duplication of efforts is avoided.
- G. The Council shall receive administrative support from the Oklahoma Broadband Office.

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SECTION 3. AMENDATORY Section 5, Chapter 229, O.S.L.

2022, as amended by Section 1, Chapter 336, O.S.L. 2023 (74 O.S.

Supp. 2024, Section 9204), is amended to read as follows:

Section 9204. A. There is hereby created until June 30, 2028

December 31, 2030, the Oklahoma Broadband Office, to serve as the state's sole administrator of the functions, powers, and duties assigned to the Office in the Oklahoma Broadband Expansion Act or under law. Effective June 30, 2028 December 31, 2030, the Office shall terminate and all personnel positions shall be abolished. The

Office shall utilize the year prior to the termination date for the

purpose of ceasing the Office's affairs.

B. The Office shall receive administrative assistance from the Office of Management and Enterprise Services (OMES), which shall provide, through existing OMES resources, administrative assistance upon request in writing or electronic correspondence from the Office's Executive Director. OMES shall provide assistance in the manner requested within thirty (30) days of determination by the Agency that the request is able to be fulfilled. If for any reason the request cannot be fulfilled within thirty (30) days, the Office and OMES shall enter into a written agreement expressing an agreed upon timeline for fulfilling the needs of the Office. In the event that the request cannot be fulfilled, OMES shall respond in writing within ten (10) days of the request providing the reasoning for denial. If the request cannot be fulfilled utilizing existing

- 1 resources, OMES may charge the Office for the actual cost to fulfill 2 the request.
  - C. The Office shall be governed by the Broadband Governing Board, created pursuant to Section 9202 of this title.

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- D. The Office shall be advised by the Broadband Expansion Council, created pursuant to Section 9203 of this title.
- E. The Office shall have an Executive Director who shall oversee the operations of the Office including, but not limited to:
- 1. Overseeing the creation, maintenance, and completion of the Statewide Broadband Plan;
- 2. Communicating the state's progress in achieving the goals and implementation of the Statewide Broadband Plan;
- 3. The creation, housing, and updating of a statewide broadband services map;
- 4. Overseeing of grant applications and awards for connectivity and affordability projects;
- 5. Making recommendations to the Board regarding procedural and administrative rules for the Office; and
- 6. Employment and management of Office staff subject to the limitations and requirements of the Oklahoma Broadband Expansion Act and subject to the limitations and requirements of the Broadband Governing Board.
- F. The Executive Director shall regularly report to the Council and the Board and shall submit an annual report to the Office of the

- 1 Speaker of the House of Representatives and the Office of the 2 President Pro Tempore of the Senate.
- G. The Office may hire legal counsel as it is deemed necessary by the hiring entity. The Office shall be subject to the provisions of Section 20i of this title.
- 6 SECTION 4. AMENDATORY Section 6, Chapter 229, O.S.L.
- 7 2022 (74 O.S. Supp. 2024, Section 9205), is amended to read as
- 8 follows:

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- 9 | Section 9205. A. The Oklahoma Broadband Office shall:
  - 1. Conduct a study of and continually monitor broadband access in the state to assess:
    - a. existing capabilities to access broadband telecommunication services,
    - the costs of obtaining broadband services from existing providers,
    - c. the estimated cost to improve broadband access, and
    - d. the likelihood of changes in broadband access in the near and intermediate future based on available information regarding public and private programs to enhance access and adoption; and
  - 2. Maintain, update, and execute the Statewide Broadband Plan as necessary.
- B. The Office shall incorporate the information as described in subsection A of this section into a mapping system that depicts

- resources, broadband coverage, connectivity speeds, and other such
  features as the Office deems relevant. The Office may also purchase
  data sets it deems necessary to complete such mapping system.
  - C. The Office shall establish policies and regulations as may be necessary to implement the provisions of this act.
  - D. The Office shall establish policy as needed to implement a process whereby impacted parties may challenge or protest data and information published on the Office's mapping system. The process shall include, but not be limited to, features that:
    - 1. Are heard and ruled on at the Office level;

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- 2. Provide for a ruling by the Office within sixty (60) days of the submitted challenge or protest; and
- 3. Upon successful protest action, result in a timely correction of the map.
- E. The Office shall perform and maintain a study of existing grants, incentives, and programs that may improve physical access to broadband along with adoption of broadband technologies. The grants, incentives, and programs may include federal funds, state funds or resources, tribal funds or resources, donated funds, or funding available from foundations, endowments or similar resources, state or local tax incentives, state or local financing incentives or options, or federal, tribal, state or local regulatory policies that would be conducive to improving existing broadband access or establishing access where it does not currently exist. The Office

shall regularly report on the currently available grants, incentives, and programs and how best to utilize each.

- F. The Office shall create, and update no less than biannually, a Statewide Broadband Plan. The Plan shall detail what areas are served, underserved, or unserved according to the prevailing definitions of the FCC, and how best to improve the infrastructure and connectivity in underserved and unserved areas. The Plan shall include, but shall not be limited to, detailing a pathway for ninety-five percent (95%) of the state's population to be adequately served by June 30, 2028 December 31, 2030.
- G. The Office shall create the Capital Projects Fund Grant Report or provide the necessary information to the state entity drafting the Report. The Report shall be submitted to the Department of the Treasury no later than September 24, 2022. The Office shall maintain the Report and submit any and all additional information as required. The Office shall work with the Joint Committee to ensure all approved broadband projects utilizing funds from the Capital Projects Fund follow the correct reporting requirements based on Department of Treasury guidance.
- H. Additionally, the Office is authorized to seek, apply for, and administer funding through grant opportunities. The Office is also authorized to administer grant funding awards to recipients and subrecipients.

I. On or before October 31, 2022, the Office, with the advice of the Council, shall develop a set of broadband grants or incentive awards guidelines to be approved by the Board. The grants and incentive awards shall be for unserved and underserved areas. Office shall submit a copy of the quidelines to the Office of the Speaker of the Oklahoma House of Representatives, the Office of the President Pro Tempore of the Oklahoma State Senate, and to the offices of the chairs of the appropriate legislative committees.

The guidelines shall:

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- 1. Consider a weighted approach for awards based upon the following:
  - the area's need for services, including, but not limited to, whether the area is underserved or unserved,
  - whether there are existing broadband assets in the b. area, based on the statewide map,
  - C. whether existing federal, state, local, tribal, or private resources have been allocated to broadband services in the area,
  - d. a preference for federal, state, local, tribal, or private partnerships, and
  - the capacity of the provider to maintain assets for an e. extended period of time;

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2. Recommend any necessary controls including, but not limited to, capping the dollar amount of awards, allowing for an auditing process, and a process that allows for award clawbacks. These controls shall be in place to ensure the maximum efficiency of the incentive award and to protect against waste, fraud, or abuse; and

3. Include annual reporting requirements of award recipients to assess effectiveness of such incentives which shall include, but not be limited to, changes in coverage resulting from implementing awarded grants and incentives.

SECTION 5. This act shall become effective November 1, 2025.

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